

**UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA**

NICHOLAS HANSEN,

Plaintiff,

V.

THEODOR SCHAEFER, DARREL
DAVIES, JOE LOMBARDO, CAESARS
ENTERTAINMENT CORPORATION, and
CORNER INVESTMENT COMPANY,
LLC,

Defendants.

Case No.: 2:19-cv-02234-APG-BNW

Order Granting in Part Defendants' Motion for Summary Judgment

[ECF No. 58]

11 Las Vegas Metropolitan Police Department (Metro) officers Theodor Schaefer and Darrel
12 Davies arrested plaintiff Nicholas Hansen for obstructing a public sidewalk outside the Cromwell
13 Hotel. Hansen was charged with violating Clark County Code of Ordinances § 16.11.020.
14 Hansen now sues Schaefer, Davies, and sheriff Joe Lombardo for false arrest, false
15 imprisonment, negligence, malicious prosecution, defamation, Fourteenth Amendment selective
16 enforcement, and violation of Nevada Revised Statutes (NRS) § 171.153.

17 The defendants move for summary judgment, arguing that Hansen did not name a
18 necessary party (Metro), he failed to comply with Nevada's claim-notice statute, they are entitled
19 to discretionary immunity, and his claims otherwise fail on the merits. Hansen responds that
20 naming Metro was unnecessary, he complied with the claim-notice statute, the officers are not
21 entitled to discretionary immunity, and summary judgment on the merits would be improper.

22 The parties are familiar with the facts, so I repeat them only as necessary to resolve the
23 motion. I grant the motion in part. Even viewing the evidence in the light most favorable to
Hansen, a reasonable jury could not conclude that the officers lacked probable cause to arrest

1 him, so his claims for false arrest, false imprisonment, malicious prosecution, and negligence
2 fail. Hansen offers no evidence of a discriminatory effect or purpose, so he cannot prevail on his
3 claim of selective enforcement under the Fourteenth Amendment. There is likewise no evidence
4 to conclude that the officers were involved in either the publication of defamatory material or the
5 refusal to permit Hansen's use of a telephone post-booking. However, it is unclear whether
6 Hansen is suing Lombardo in his individual or official capacity (or both), and the parties' briefs
7 do not adequately address how the various arguments apply to Lombardo in either capacity.
8 Consequently, I only grant summary judgment on some claims against Lombardo.

9 **I. ANALYSIS**

10 Summary judgment is proper where a movant shows that "there is no genuine dispute as
11 to any material fact and the movant is entitled to judgment as a matter of law." Fed. R. Civ. P.
12 56(a). A fact is material if it "might affect the outcome of the suit under the governing law."
13 *Anderson v. Liberty Lobby*, 477 U.S. 242, 249 (1986). A dispute is genuine if "the evidence is
14 such that a reasonable jury could return a verdict for the nonmoving party." *Id.* at 248. The
15 moving party bears the initial burden of informing the court of the basis of its motion and the
16 absence of material fact. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986). When the
17 nonmoving party has the burden of proof at trial, the moving party need only point out "that
18 there is an absence of evidence to support the nonmoving party's case." *Celotex*, 477 U.S. at 325;
19 *see also Fairbank v. Wunderman Cato Johnson*, 212 F.3d 528, 532 (9th Cir. 2000) (stating that
20 the moving party can meet its initial burden by "pointing out through argument . . . the absence
21 of evidence to support plaintiff's claim").

22 Once the moving party carries its burden, the nonmoving party must "make a showing
23 sufficient to establish the existence of [the disputed] element to that party's case." *Celotex*, 477

1 U.S. at 322. I view the evidence and reasonable inferences in the light most favorable to the
 2 nonmoving party. *James River Ins. Co. v. Hebert Schenk, P.C.*, 523 F.3d 915, 920 (9th Cir.
 3 2008).

4 A. **Officers Schaefer and Davies**

5 1. **False Arrest, False Imprisonment, Malicious Prosecution, and Negligence**

6 Schaefer and Davies argue that they had probable cause to arrest Hansen, and that is a
 7 defense to claims for false arrest, false imprisonment, malicious prosecution, and negligence.¹

8 Probable cause is a defense to claims for false arrest, false imprisonment, malicious
 9 prosecution, and negligence. *See Grover v. Clark Cnty.*, 625 P.2d 85, 86 (Nev. 1981) (affirming
 10 summary judgment on a false arrest claim where police had probable cause); *Hernandez v. City
 11 of Reno*, 634 P.2d 668, 671 (Nev. 1981) (affirming dismissal of false imprisonment claims where
 12 police had probable cause); *LaMantia v. Redisi*, 38 P.3d 877, 879 (Nev. 2002) (noting that lack
 13 of probable cause is a necessary element of a malicious prosecution claim). No reasonable jury
 14 could conclude that the officers lacked probable cause here. *See* ECF No. 90 at 4-6 (granting
 15 summary judgment on a related claim in this case because no reasonable jury could conclude the
 16 officers lacked probable cause). I therefore grant summary judgment in favor of Schaefer and
 17 Davies on Hansen's claims for false arrest, false imprisonment, malicious prosecution, and
 18 negligence.

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 23 ¹ Hansen's negligence claim alleges that the officers misunderstood the county ordinance they
 sought to enforce, which resulted in an improper arrest. As a result, the negligence claim
 effectively alleges a lack of probable cause. *See* ECF Nos. 1-1 at 30-31; 83 at 21-23.

1 **2. Fourteenth Amendment Selective Enforcement Against Street Performers**

2 Schaefer and Davies argue that Hansen offers no evidence of a discriminatory purpose
 3 because they did not know of Hansen's alleged status as a street performer when they arrested
 4 him. Hansen responds that he was obviously a street performer.²

5 The Equal Protection Clause of the Fourteenth Amendment essentially provides that all
 6 similarly situated persons be treated equally under the law. *City of Cleburne v. Cleburne Living*
 7 *Ctr.*, 473 U.S. 432, 439 (1985). The government "has discretion in prosecuting its criminal laws,
 8 but enforcement is subject to constitutional constraints." *Rosenbaum v. City & Cnty. of S.F.*, 484
 9 F.3d 1142, 1152 (9th Cir. 2007). To prevail on a selective enforcement claim, "a plaintiff must
 10 demonstrate that enforcement had a discriminatory effect and the police were motivated by a
 11 discriminatory purpose." *Id.* To establish a discriminatory effect, Hansen must show that
 12 "similarly situated individuals . . . were not prosecuted." *Lacey v. Maricopa Cnty.*, 693 F.3d 896,
 13 920 (9th Cir. 2012) (quotation omitted). "The standard for proving discriminatory effect is a
 14 demanding one." *Id.* (simplified). To establish that the officers were motivated by a
 15 discriminatory purpose, Hansen must show that the decision to enforce the county ordinance
 16 against him was based on an impermissible ground. *Id.* at 922. Thus, he must establish that the
 17 officers acted "at least in part because of, not merely in spite of," anticipated adverse effects on
 18 street performers. *Rosenbaum*, 484 F.3d at 1153 (simplified).

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 22 ² Hansen also responds that he was targeted as a political threat and as a "member[] of the
 23 Christian faith." ECF No. 83 at 31. However, I previously ruled that only his selective
 enforcement claim relating to the street-performer class survived dismissal. ECF No. 30 at 9.
 Hansen did not thereafter amend his complaint to plead additional Fourteenth Amendment
 allegations. I therefore do not consider new allegations that the selective enforcement claim is
 based on anything other than his street-performer status.

1 No reasonable jury could conclude that the officers based their decision to enforce the
2 county ordinance against Hansen on his status as a member of a street-performer class. Hansen
3 provides no evidence that the arresting officers were aware of his alleged status such that it could
4 have been their purpose for arresting him. The officers testified that they were not aware of his
5 alleged status. ECF No. 58-2 at 15, 17. They based their probable cause determination on
6 surveillance footage showing Hansen standing on the sidewalk with a sign that read “[s]trip
7 clubs[,] it is unavoidable[,] [i]t is your destiny,” on one side, and “[h]urray for boobies,” on the
8 other. ECF No. 60-10 at 1:14, 2:33; *see generally* ECF No. 90 (discussing the officers’ probable
9 cause determination in more depth). There is no evidence that the officers knew that Hansen
10 sought to tell jokes to passersby, or that he was doing so on the night of his arrest. Instead, the
11 record reflects only that the officers would have perceived Hansen as being present on the
12 sidewalk in an advertising capacity.

13 Furthermore, Hansen admits that he was not performing when the officers confronted
14 him. ECF No. 58-2 at 9. He also admits that club advertising was a primary purpose of his
15 standing on the sidewalk. *See id.* at 3 (stating that Hansen primarily promoted the club “Drai’s,”
16 and he passed out cards that provided his phone number and read “Nicholas Hansen, Fighting
17 For Your Constitutional Right For Boobies,” in the hope that prospective club patrons would go
18 through him to arrange their club visits). Hansen also offers no evidence of similarly situated
19 non-performers who were not prosecuted for similar conduct. Because Hansen fails to provide
20 evidence from which a reasonable jury could conclude that the officers’ enforcement of the
21 county ordinance had a discriminatory effect and was based on a discriminatory purpose, I grant
22 summary judgment in favor of Schaefer and Davies as to Hansen’s Fourteenth Amendment
23 selective enforcement claim.

1 3. **Defamation**

2 Hansen claims he was defamed by an APBnet Bulletin that Metro issued regarding him.
3 Schaefer and Davies argue that Hansen offers no evidence that they participated in publishing the
4 bulletin, and even if they were, it was a privileged publication. Hansen responds that the public
5 interest privilege does not apply because publications by the police carry more weight than
6 publications by private citizens. Hansen does not respond to the officers' argument that they did
7 not publish the bulletin.

8 Under Nevada law, establishing a claim for defamation requires: "(1) a false and
9 defamatory statement by [the] defendant concerning the plaintiff; (2) an unprivileged publication
10 to a third person; (3) fault, amounting to at least negligence; and (4) actual or presumed
11 damages." *Chowdhry v. NLVH, Inc.*, 851 P.2d 459, 462 (Nev. 1993) (citing Restatement
12 (Second) of Torts § 558 (1977)).

13 No reasonable jury could conclude that Schaefer and Davies published the APBnet
14 Bulletin. Hansen does not respond to their argument that they were not involved in the
15 publication, and he points to no evidence that they were. Because Hansen fails to provide
16 evidence from which a reasonable jury could conclude the officers published the allegedly
17 defamatory statement, I grant the motion for summary judgment as to Hansen's defamation
18 claim against them.

19 4. **NRS § 171.153**

20 Under Nevada law, "[a]ny person arrested has the right to make a reasonable number of
21 completed telephone calls from the police station or other place at which the person is booked
22 immediately after the person is booked and . . . no later than 3 hours after the arrest." NRS
23 § 171.153(1). Schaefer and Davies argue that there is no private right of action to enforce NRS

1 § 171.153, and that I should not imply one. They also argue that, even if I imply a private right
2 of action, Hansen provides no evidence that they prevented him from making a call at the Clark
3 County Detention Center (CCDC). Hansen responds that I should imply a private right of action,
4 and that Schaefer and Davies should have allowed him to use a phone post-arrest, but pre-
5 booking, because they knew Hansen “likely would be detained for more than three hours.” ECF
6 No. 83 at 29.

7 Hansen presents no evidence that Schaefer and Davies were present at CCDC or
8 otherwise denied him a post-booking phone call. *See* ECF Nos. 58-2 at 7 (admitting that the
9 officers were not present at CCDC with Hansen); 82-1 at 6 (the officers turned Hansen over to
10 other officers for transportation to CCDC). An arrestee “has the right to make . . . calls from the
11 police station or other place at which the person is booked.” NRS § 171.153(1). Therefore, this
12 right did not vest until Hansen was booked. By then, Schaefer and Davies were no longer
13 involved. Hansen offers no evidence or authority to support the contention that they should have
14 anticipated his post-booking lack of access to a phone. Because there is no evidence that
15 Schaefer and Davies were involved in his booking at CCDC or subsequent telephone access, I
16 grant them summary judgment as to the alleged violation of NRS § 171.153.

17 **B. Joe Lombardo**

18 It is unclear from the complaint whether Hansen is suing Lombardo in his individual
19 capacity, his official capacity, or both. To the extent that Hansen is suing Lombardo in his
20 individual capacity, all of his claims against Lombardo fail for the same reasons they fail against
21 Schaefer and Davies. Consequently, I grant summary judgment on all claims against Lombardo
22 in his individual capacity.

1 However, if Hansen is suing Lombardo in his official capacity, he might be able to
2 maintain claims for defamation and violation of NRS § 171.153. The parties are to confer
3 regarding the capacity in which Hansen is suing Lombardo. If Hansen is suing Lombardo in his
4 official capacity, I will require supplemental briefs addressing Lombardo's party status and
5 whether claims against him for defamation or violation of NRS § 171.153 should survive
6 summary judgment. The parties' supplemental briefs must address how NRS § 41.036(2)
7 applies to claims against Lombardo in his official capacity. They must also address how NRS
8 § 41.0337 applies in this new context, keeping in mind that this matter was removed to federal
9 court. *See, e.g., Perez v. Daniels*, No. 2:21-cv-2059-GMN-EJY, 2022 WL 605305, at *4 (D.
10 Nev. Feb. 28, 2022) (dismissing state tort claims where complying with NRS § 41.0337 in
11 federal court would conflict with the Eleventh Amendment). The parties must also more
12 thoroughly address whether I should imply a private right of action under NRS § 171.153, and
13 whether a violation of that statute would constitute a "tort action" or an action "arising out of a
14 tort" for purposes of NRS §§ 41.0337 and 41.036(2). The parties may also address any other
15 arguments they wish for me to consider in relation to those two claims.

16 **II. CONCLUSION**

17 I THEREFORE ORDER that defendants Theodor Schaefer, Darrel Davies, and Joe
18 Lombardo's motion for summary judgment (**ECF No. 58**) is **GRANTED in part**. Schaefer and
19 Davies are entitled to judgment on all claims against them. Lombardo is entitled to judgment on
20 all claims against him in his individual capacity. Because there may be claims remaining, I will
21 not enter judgment at this time. Fed. R. Civ. P. 54(b).

22 I FURTHER ORDER the parties to confer as to Joe Lombardo's party status by April 15,
23 2022. If Hansen intended to sue Lombardo in his official capacity, the parties must submit

1 supplemental briefs on the claims for defamation and violation of NRS § 171.153 consistent with
2 this order. Those briefs are due by April 29, 2022. If the parties agree that Lombardo was not
3 sued in his official capacity, then they shall file a joint status report indicating their agreement, at
4 which time I will enter final judgment in favor of the defendants.

5 DATED this 31st day of March, 2022.



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7 ANDREW P. GORDON
8 UNITED STATES DISTRICT JUDGE
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